

GERMANY WILL ALTER TACTICS OF SUBMARINES

**Tells U. S. Neutral Ships
Won't Be Sunk Unless
Carrying Contraband.**

NO REFERENCE MADE
TO LUSITANIA CASE

Situation Only Improved as Regards Gulfport and Cushing

PRESIDENT TO WAIT FOR ANGER TO COOL

Note on Disaster Will Demand Reparation and Invoke Humanity

The German Government has informed the State Department at Washington of a new programme for submarine and aerial attacks on neutral shipping which stipulates that all vessels of a neutral flag will be attacked only when carrying contraband and after the presence of contraband has been definitely determined. This

means, according to the interpretation at Washington, that passengers and crew will be safeguarded before any neutral vessel is destroyed.

While this decision affects such cases as that of the Gulflight and the Cushing and is a decided modification of the "war zone" decree, it does not mitigate Germany's refusal to accept responsibility for neutral subjects on belligerent merchant vessels.* It is the belief in Washington that the new programme was hastily framed after the Lusitania had been sunk.

President Wilson will not send a protest regarding the loss of American

can live on the Lusitania to Germany until a short period of time has elapsed, according to the belief in Washington. He will then forward to the Berlin Government a note expressing the abhorrence of the United States at the sinking of the Lusitania.

and asking, it is understood, for reparation. It will be a purpose of the President to say nothing in this note about Spain.

which Germany may construe as a justification for declaration of war, he being determined to place the entire onus of such a declaration, should it be made, upon the Kaiser's shoulders.

GERMANY MODIFIES SUBMARINE POLICY

Will Not Attack Neutrals Not Carrying Contraband.

WASHINGTON, May 14. (The Associated Press.)—Germany today announced that it would no longer attack neutral ships carrying contraband of war.

WASHINGTON, MAY 11.—The German Government has made technical concessions which give promise, at least of somewhat more satisfactory conditions for American ships in the war zone. Her concessions do not affect

such cases as that of the Lusitania, which, wholly aside from legal considerations, is the main cause of the present high feeling in the United States. She promises greater respect for the American flag, but does not

The State Department received today from Ambassador Gerard, at Berlin, a copy of a circular note issued by Germany to all the neutral Gov-

The substance of Germany's new promise is that vessels of a neutral flag will be attacked only when carrying

ing contraband, and that when such vessels are attacked they will be dealt with "solely according to the rules of international law applying to prize warfare."

Germany will, as the United States has insisted she ought to do, ascertain the presence of contraband on American ships before proceeding to attack them, and that she will conform to the

Doesn't Affect Lusitania Case.
However, American officials are in

clined to believe that if Germany intends to regard the treaty of 1828 as one of the rules of international law between herself and the United States she is required under her new pledge not to attack American ships until

any circumstances, whether they are carrying contraband or not. This treaty provides that Germany as a belligerent shall not destroy or confiscate contraband carried in American ships to Germany's enemy.

the Gulfport and Cushing cases, but